Guidelines for the Disposal of Equipment Purchased with Sponsor Funds

An essential component of the administration of sponsored research at the University of Idaho is the responsible stewardship of assets used in support of the University's research enterprise. The University Property Management Office (PMO), the Office of Sponsored Programs (OSP), units (See Administrative Procedures Manual (APM) section 10.40 A-1 iv for definition of unit), and principal investigators must work cooperatively to assure that the University properly follows federal administrative requirements, acquisition regulations, and agency- or sponsor-specific conditions governing the disposition of federal property.

Determination of Ownership and Disposition of Property

Before a unit or principal investigator takes steps to dispose of equipment purchased with sponsor funds and used in sponsored research, Property Management Office and Office of Sponsored Programs must first determine whether the sponsor or the University owns the property in question.

Non-Federal Sponsors

Ownership of any equipment purchased with non-federal funds will generally be specified in the award agreement, whether the agreement is for a research grant or contract. Non-federal sponsors may also include conditions in award agreements that place constraints on both the use and disposal of research equipment. By honoring these conditions, the University fulfills obligations to the sponsor that it has assumed under the award agreement.

Title to the property may vest in either the sponsor or the University. If the University is granted title under the agreement, the unit and investigator should follow University-established procedures for the disposal of surplus equipment (See APM 10.41, Surplus Property Inventory Procedures), provided that the sponsor does not place restrictions on the disposal of the equipment. If the sponsor retains title, the disposal of the sponsor-owned equipment should be managed in a manner consistent with the conditions contained in the agreement and the wishes of the sponsor.

Federal Sponsors

Federally Owned Property [OMB A-110, §33(a)(1)]

Title to federally owned property remains vested in the Federal Government, unless the federal agency sponsor declares the property to be "excess" or designates it as "exempt property." Federally-titled property generally enters into the control of the University when the cost for a research-related asset is charged to a federal grant or contract that contains provisions that vest title to the asset in the Federal Government. Federally owned property may come into custody of the University when excess government-owned equipment is acquired from the Federal Government or from a third party using equipment purchased with federal funds and under terms that vest title in the Federal Government. Federally-titled equipment acquired under one sponsored program award to the University and subsequently transferred to another University award remains subject to the restrictions imposed on such government property.

At the conclusion of the project or when the property is no longer necessary for the project, the principal investigator or unit must notify [the Office of Sponsored Programs] that the equipment is available for further agency utilization. If the federal awarding agency has no further need for the property, it shall be declared excess and reported to the General Services Administration, unless the federal awarding agency has statutory authority to dispose of the property by alternative methods. Appropriate disposition instructions shall then be issued to the University by the federal awarding agency.

Exempt Federal Property [OMB A-110, §33(b)]

A federal agency may, with proper statutory authority, designate assets purchased with federal funds "exempt property." Such a designation allows title to the property to vest in the University, but may still subject the University to compliance with conditions established by the federal agency with respect to the use and disposition of the property. If, however, the agency places no restrictions on the equipment, the University obtains title without further obligations to the federal government with respect to it.

University-vested Equipment (OMB A-110, §34)

Generally, if equipment is purchased with federal funds but not designated as federally owned property under an award agreement, title will vest in the University. The Federal Government, however, retains an interest in, and therefore restricts the use and disposition of, this equipment. The University is precluded from encumbering the equipment without the prior authorization of the federal awarding agency. [§34(a)-(c)]

When the equipment is no longer needed for the original project, the University shall use it in connection with its other federally sponsored activities. Priority is given first to activities funded by the awarding agency that sponsored the original project and then to activities sponsored by other federal agencies. [§34(c)] For equipment with a current per unit fair market value of \$5,000 or more, the University may retain the equipment for other uses, provided that compensation is made to the original awarding agency. Compensation is to be calculated by applying the percentage of federal participation in the cost of the original project to the current fair market value of the equipment. [§34(g)]

If it becomes necessary to replace the original equipment, the University may, with the approval of the awarding agency, use the equipment to be replaced as a trade-in or use the proceeds from its sale to offset the costs of the new equipment. If authorized to sell the equipment, whether to use the proceeds for the purchase of replacement equipment or for other purposes, the University is required to employs sales procedures that ensure competition and result in the highest possible return. [§34(e), (f)(6)]

The principal investigator or unit should contact the Office of Sponsored Programs if there is to be any change in the status of the equipment purchased with federal funds.

Agency Implementation of Federal Equipment Disposition Guidelines*

U.S. Public Health Service (PHS)

Unless otherwise specified in the grant document, PHS considers equipment purchased under grants for basic or applied research to be exempt. PHS does retain the right to transfer title to items of equipment having a unit acquisition cost of \$1,000 or more and to require submission of a final inventory that lists all equipment acquired with HHS funds. This exemption does not apply to other equipment purchased under other types of grants (i.e., training grants). Non-exempt equipment is subject to almost identical disposition requirements as stated in Section 34 of OMB Circular A-110. (PHS Grants Policy Handbook and 45 CFR Part 74)

National Science Foundation (NSF)

Unless otherwise specified in the grant document, NSF considers equipment purchased or fabricated with NSF funds exempt and subject to few disposition restrictions as stated in *NSF Policy Manual Section 543*. Specifically, the equipment must remain in use for the specific project for which it was obtained in accordance with Section 34(c) of OMB Circular A-110. In addition, NSF may identify items of equipment having a unit acquisition cost of \$5,000 or more where NSF reserves the

right to transfer the title to the federal government or a third party; in these cases, disposition instructions will be issued no later than 120 calendar days after the expiration of the NSF supported project.

Department of Defense (DoD)

The *DoD Grant and Agreement Regulations* state that DoD components should, when statutory authority exists, consider equipment purchased with DoD funds exempt. The *Regulations* do state that the DoD component may establish conditions for vesting title to exempt property. (*32 CFR Part 32*). Each DoD granting agency has currently established its own disposition guidance:

- 1. Unless specified otherwise in the grant document, the U.S. Army Research Office vests title to equipment purchased under grant funds upon acquisition to the grantee subject to the provisions of OMB Circular-110, however, ARO does not specify whether it considers equipment exempt. (ARO General Terms and Conditions for Grant Awards to Educational Institutions)
- 2. The Office of Naval Research vests title without further obligation to the government unless otherwise stated in the grant document. (*ONR Guide to Programs 1996*)
- 3. The Air Force Office of Scientific Research simply states that title to equipment shall vest in the grantee, but does not specify whether equipment is considered exempt. (AFOSR Terms and Conditions, January 1997)

Department of Energy (DOE)

DOE regulations permit the vesting of title to equipment without further obligation under a grant or cooperative agreement for basic or applied research in a non-profit institution of higher education. DOE program regulations or the terms and conditions of award may establish provisions for vesting title to exempt property. Should such conditions not be established and the recipient has no need for the equipment, the recipient shall request disposition instructions from DOE. If DOE does not issue disposition instructions within 120 calendar days of receipt of the request or receipt of the final inventory, title to the property shall vest in the recipient without further obligation to the government. (10 CFR Part 600.133) Equipment not considered to be exempt is subject to provisions of 10 CFR Part 600.134 (which are essentially identical to OMB Circular A-110, Section 34.)

National Aeronautics and Space Administration (NASA)

Special purpose and general purpose equipment costing in excess of \$5,000 (unless a lower threshold has been established by the grantee) acquired by the grantee under a grant or cooperative agreement for the purpose of research shall be titled to the grantee as "exempt" without further obligation to NASA, including reporting of the equipment, in accordance with §1260.133(b) (NASA Grant and Cooperative Agreement Regulations, October 2000) (NASA Grant Conditions October 2000)

Department of Education

The Department of Education has implemented A-110 verbatim. Unless specifically noted on the grant document, equipment purchased off of Department of Education funds should be considered non-exempt and subject to the disposition requirements of A-110. (Education Department General Administrative Regulations, January 1997)

^{*} This information included in this section is from the succinct summary of agency implementation of federal equipment guidelines found in the "University of Rochester Equipment Disposition Guidelines"

Equipment Disposition under the Federal Procurement Regulations (Federal Contracts)

Equipment purchased under a federal contract for research is generally governed by Federal Acquisition Regulations (FAR) 52.245-5, Alternate II (June 2007) [*Title under Cost-Reimbursement or Time-and-Material Contracts or Cost-Reimbursable contract line items under Fixed-Price contracts.*], which allows title to government property (and other tangible personal property) purchased with funds available for research and having an acquisition cost of less than \$5,000 to vest in the University upon acquisition or as soon thereafter as feasible (provided that the Contractor obtained the Contracting Officer's approval before each acquisition). Title to property purchased with funds available for research and having an acquisition cost of \$5,000 or more shall vest as set forth as described in the controlling contract. For equipment vested with the University, there are no disposition requirements. For all other equipment purchased under contract funds and for government-furnished property, disposition instructions must be obtained from the Contracting Officer. Failure to do so may be considered a breach of the contract.

Equipment acquired as a direct cost under a research contract with the Department of Energy is governed by Department of Energy Acquisition Regulation (DEAR), which implements and supplements the FAR. In contrast to FAR 52.245-5, Alternate II, DEAR 970.5245-1 — Property does not allow such property, which is considered "government property," to vest in the University. The University shall make such disposition of this government property as the contracting officer may direct during the progress of the work or upon completion or termination of the contract.

Transfer of Equipment Between University Units

The University permits the sale or transfer of equipment to which the University has title from one unit to another University unit. Such transactions should not, however, be undertaken without notification of the University Property Management Office. (See APM 10.41, Surplus Property Inventory Procedures). Provided that the transfer and use of equipment is not limited by the provisions of the research agreement or by federal guidelines and regulations for equipment used in research, units may determine the terms of the sale or exchange of the property.

If equipment is purchased with funds from a federal grant or contract but is not designated "federally owned property" in the agreement, the sale or exchange of the equipment between units of the University remains subject to restrictions specified by the sponsoring agency in the agreement. The agency which originally funded the purchase or fabrication of the equipment in question may, for example, allow the transfer of the equipment between units but require that it be used to support research projects funded by the agency or used for other federally funded research efforts within the transferee unit. Units contemplating a transfer of federally funded equipment should contact the Office of Sponsored Programs, which will work with the unit(s) to obtain written authorization for the proposed transfer from the sponsor.

Transfer of Equipment Between the University of Idaho and Another Academic Institution

The University will not sell or otherwise transfer equipment to which it does not have legal title without the express authorization of the owner of the equipment. Transfer of University equipment to for-profit entities or nonprofit entities not eligible to receive federal property is not permitted.

In the event that a faculty member has obtained an appointment at another institution and wishes to transfer equipment used in his or her research to that institution, the University will determine whether a transfer is feasible, under the provisions of the applicable active or closed grant or contract, and equitable, given institutional investments in and demand by other University faculty for the equipment.

If an active grant is being transferred to another academic institution, equipment purchased on that grant during the active grant segment, may be transferred to the new institution in accordance with the terms and conditions of the grant. Should the University choose to retain the active grant, under either co-principal investigators remaining at the University or a new principal investigator, equipment necessary to the successful conduct of the research project in question will also be retained.

Equipment funded by a grant which is no longer active will be released only if the [[unit chair]] certifies that the equipment is not needed by other investigators in the conduct of research at the University. Equipment purchased in whole or in part with University funds must remain at the University, unless the [[unit chair]] verifies that it is not necessary for active or proposed research projects. If the University determines that equipment is not essential for the research efforts of its faculty, it may be transferred to the faculty member's new institution, which may be asked to pay a fair market value for the equipment.

In all cases, the requirements of the granting or contracting agency concerning the transfer of equipment will supersede University policy.

Idaho National Laboratory

Unclassified computers and electronic memory devices in information technology systems often contain "unclassified controlled information." This term includes unclassified controlled nuclear information, proprietary information, export controlled information, official use only information, and personally identifiable information (which can include employees' social security numbers, places of birth, and dates of birth).

When unclassified computers and other electronic memory devices are determined by Idaho National Laboratory (INL) to be excess, they may be transferred for reuse within INL facilities or by governmental agencies, donated for educational purposes, sold, or salvaged. To prevent the unauthorized dissemination of unclassified controlled information, data stored on computer hard drives and other memory devices must, as part of the excessing process, be properly removed or physically destroyed and these actions must be adequately documented by provision of a description of the device, classification level, purpose, and procedure used for sanitation or destruction of the data. Devices must be randomly sampled to verifying the effectiveness of the sanitation process before they leave INL. (See Department of Energy Manual 205.1-2, "Clearing, Sanitization, and Destruction of Information Systems Storage Media, Memory Devices, and Related Hardware"). Because of security concerns raised regarding degaussing, degaussing should not be used as the sole means to purge data from hard disk drives or other magnetic computer storage media or devices. (See Department of Energy Chief Information Officer Memorandum, "Interim Cyber Security Guidance Concerning Disposal of Computer Storage Media, Including Hard Disk Drives," September 12, 2006), Prior to sanitization, hard drives and other memory devices must be physically secured in such a manner that they are not vulnerable to unauthorized access.